

1 **DEMONSTRATING TRANSIT SCHEDULE BENEFITS WITH A DSRC-BASED**  
2 **CONNECTED VEHICLE SYSTEM**

3  
4  
5  
6 Blaine D. Leonard, Corresponding Author  
7 Utah Department of Transportation  
8 2060 South 2760 West, Salt Lake City, Utah 84104  
9 Tel: 801-887-3723; Email: [bleonard@utah.gov](mailto:bleonard@utah.gov)

10  
11 Jamie Mackey  
12 Utah Department of Transportation  
13 2060 South 2760 West, Salt Lake City, Utah 84104  
14 Tel: 801-887-3489; Email: [jamiemackey@utah.gov](mailto:jamiemackey@utah.gov)

15  
16 Michael Sheffield  
17 Utah Department of Transportation  
18 2060 South 2760 West, Salt Lake City, Utah 84104  
19 Tel: 801-887-3710; Email: [mhsheffield@utah.gov](mailto:mhsheffield@utah.gov)

20  
21 David Bassett  
22 Avenue Consultants  
23 6575 South Redwood Road, Suite 101, Taylorsville, Utah 84123  
24 Tel: 801-716-2461; Email: [dbassett@avenueconsultants.com](mailto:dbassett@avenueconsultants.com)

25  
26 Shawn Larson  
27 Avenue Consultants  
28 6575 South Redwood Road, Suite 101, Taylorsville, Utah 84123  
29 Tel: 801-716-2442; Email: [slarson@avenueconsultants.com](mailto:slarson@avenueconsultants.com)

30  
31 Ivan Hooper  
32 Avenue Consultants  
33 6575 South Redwood Road, Suite 101, Taylorsville, Utah 84123  
34 Tel: 801-716-2441; Email: [ihooper@avenueconsultants.com](mailto:ihooper@avenueconsultants.com)

35  
36  
37  
38  
39 Transportation Research Board Submission Date: August 1, 2018

40  
41 First Published: July 3, 2019 – Transportation Research Record (on-line)  
42 <https://doi.org/10.1177/0361198119859321>

**1 ABSTRACT**

2 A vehicle-to-infrastructure (V2I), connected vehicle system was installed along Redwood Road in  
3 Salt Lake City, Utah, in November 2017 using dedicated short range communication (DSRC)  
4 radios to connect transit buses to traffic signals. One of the goals of this system was to improve the  
5 schedule reliability of the bus by providing signal priority at traffic signals when the bus is behind  
6 its published schedule by a certain threshold. Data for the analysis were obtained from the DSRC  
7 communications, the Automated Traffic Signal Performance Measures (ATSPM) system, and the  
8 transit operations system. The robust data available from these three systems allow for detailed  
9 analysis of priority requests made, requests served, and bus on-time performance in a way that is  
10 not possible without these data sets. By comparing actual schedules of the four DSRC-equipped  
11 buses over a four month period from April to July 2018 with buses which do not have the ability to  
12 request signal priority, it has been determined that the equipped buses meet their published  
13 schedule about 2% to 6% more frequently, depending on direction and time of day, with the most  
14 significant improvement of 6% in the Southbound PM peak.

15

16

17

18

19 *Keywords:* connected vehicle, transit signal priority, transit schedule reliability, DSRC, MMITSS,  
20 ATSPM, automated traffic signal performance measures

21

## 1 BACKGROUND

2 A 2013 report on connected vehicle systems stated, “The fundamental premise of the Connected  
3 Vehicle Environment lies in the power of wireless connectivity among vehicles, the infrastructure,  
4 and mobile devices to bring about transformative changes in highway safety, mobility, and in the  
5 environmental impacts of the transportation system” (1). Over the past five years, dozens of test  
6 deployments of connected vehicle systems have made progress toward realizing some of those  
7 significant benefits. In November, 2017, the Utah Department of Transportation (UDOT)  
8 deployed an operational connected vehicle corridor in the Salt Lake City area involving Utah  
9 Transit Authority (UTA) buses. In this deployment, a select number of buses and traffic signals  
10 along the corridor were outfitted with dedicated short range communication (DSRC) radios which  
11 allowed the buses to request signal priority at intersections under certain conditions. This  
12 deployment may be the first vehicle-to-infrastructure (V2I) deployment in the United States using  
13 DSRC technology as part of an operational transportation system.

14 UDOT has been involved in planning and discussions around connected vehicle  
15 technology for over 15 years, including participating in the American Association of State  
16 Highway Transportation Officials (AASHTO) Connected Vehicle Task Committee and the  
17 Connected Vehicle Pooled Fund Study (a cooperative research effort with other states managed by  
18 the Virginia Department of Transportation). In late 2014, UDOT decided to initiate efforts to  
19 deploy V2I systems. The goals of this initial deployment included: 1) to gain hands-on experience  
20 with the procurement and installation of DSRC equipment, 2) to deploy an application that could  
21 yield a tangible benefit (to justify the cost of installation), and 3) to build a connected vehicle  
22 corridor which could subsequently be used for the development, testing and implementation of  
23 other connected vehicle applications, including those that will ultimately be installed in private  
24 vehicles. To meet the second goal, UDOT considered a number of potential applications and  
25 decided to deploy a transit signal priority (TSP) system, in partnership with UTA, to address  
26 schedule reliability issues. A broad evaluation of potential DSRC deployments and applications  
27 prepared by AASHTO in 2011 indicated that “transit vehicles represent a good target for early  
28 adoption of Connected Vehicle systems, as long as they can be shown to provide value to the  
29 operator” (2). Those conditions appeared to be true in UDOT’s analysis of early DSRC  
30 deployment options. A TSP system would also meet the other two original goals and would be  
31 scalable to other corridors if it proved to be beneficial.

32 The implementation of a conditional TSP system on this corridor using DSRC connected  
33 vehicle technology provided a unique opportunity to assess the effectiveness of TSP. Using data  
34 generated by the buses, transmitted through the DSRC system, and logged by the traffic signal  
35 controller, UDOT was able to perform an analysis of priority requests made, requests served, and  
36 bus on-time performance in ways that had not previously been possible.

## 37 38 39 RELEVANT RESEARCH AND NEW APPROACH

40 TSP has been implemented in a variety of forms for many years. TSP systems are generally  
41 classified as being either passive or active. Passive strategies involve modifying traffic signal  
42 operations whether or not a bus is present. Examples include dedicated bus lanes, special signal  
43 phases, or simply having longer green times for approaches with buses. Active strategies only  
44 grant conditional or unconditional signal priority when a bus is present.

1 Some TSP systems in use today require a transit vehicle to be a specified amount of time  
2 behind schedule in order to request TSP. These systems use optical emitters or radio frequency  
3 identification tags to send requests to the signal. A TSP system based on a “lateness” criteria was  
4 operating in Vancouver, British Columbia, in the early 2000s, and a similar system in Portland,  
5 Oregon in 2004. Both used infrared technology. Los Angeles, California, had a headway-based  
6 conditional priority in the early 2000s, where priority was granted if a certain interval of time had  
7 passed since the previous bus detection. This system used loop detection (3). In the past few years,  
8 other technologies have emerged to facilitate priority. The *Transit Capacity and Quality of Service*  
9 *Manual, 3rd ed.*, published in 2013, states that “the combination of global positioning system  
10 (GPS) and wireless technology are emerging technologies for TSP application” (4). At the time the  
11 Utah project became operational, the authors were not aware of any other TSP system which was  
12 actively using wireless DSRC communication, although several were being planned.

13 While it is common to analyze the impact of TSP prior to deployment, few TSP operations  
14 are actually evaluated post-deployment (5). Post-deployment evaluations that have occurred are  
15 focused primarily on bus travel time, bus delay, and bus reliability with results indicating  
16 significant potential benefits for buses (4). Analyses seeking to determine the impact of TSP on  
17 general traffic rely almost exclusively on simulations.

18 Within the last five years, the availability of high-resolution traffic data has made it  
19 possible to systematically evaluate general traffic conditions using field data instead of  
20 simulations. With advanced signal controllers and robust detection systems, the use of  
21 high-resolution data within Automated Traffic Signal Performance Measures (ATSPM) systems  
22 allows for detailed analysis of vehicle arrivals, signal operations, split failures, TSP service and  
23 many other conditions (6).

24 Two-way communication using wireless DSRC radios provides additional, time-specific,  
25 granular data about bus location, factors justifying priority requests, and the actual requests made.

26 The analysis described in this paper employed data generated by three unrelated sources,  
27 described later in more detail: 1) operational data from the buses, 2) data transmitted through the  
28 DSRC system, and 3) high-resolution data logged by the traffic signal controller and evaluated in  
29 the ATSPM system. This represents a new approach. Other unique features of this deployment  
30 include: 1) the green extension can be truncated upon receipt of a priority request cancellation  
31 message, 2) the amount of green extension is variable, is known, and can be analyzed, 3) the  
32 analysis uses actual, operational data rather than putting historical field data into a simulator, and  
33 4) the availability of this operational data can facilitate an analysis of impacts of TSP on other  
34 traffic without simulation. A traffic impacts analysis is underway using this data but is not reported  
35 here pending completion of the analysis.

## 36 37 38 **DEPLOYMENT DESCRIPTION**

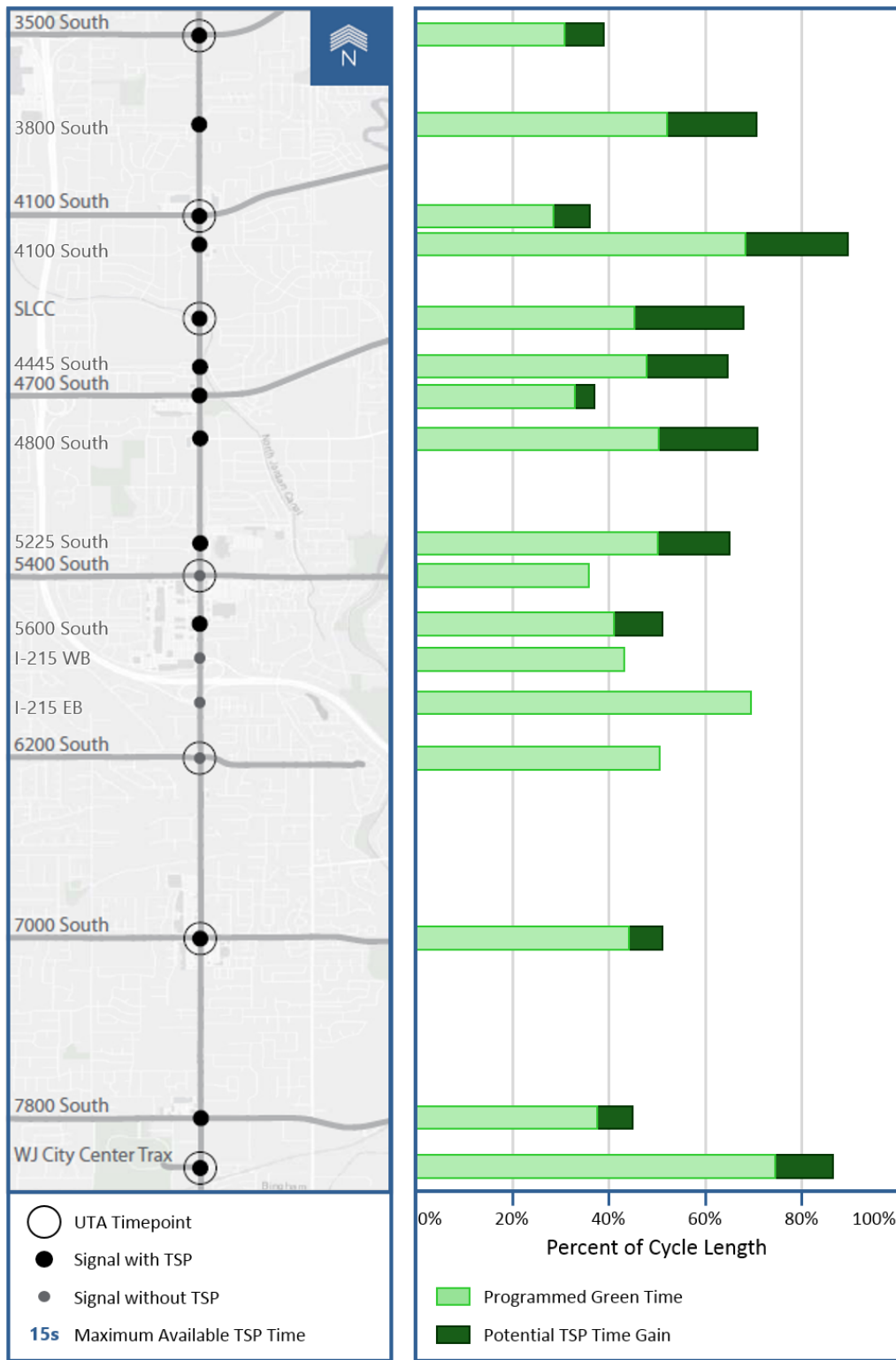
### 39 **Corridor Selection**

40 Three criteria were used to select a corridor for the installation of a TSP system using connected  
41 vehicle technology: 1) an urban corridor with a regular bus route which experienced challenges in  
42 maintaining adherence to its published schedule, 2) availability of traffic signals connected to the  
43 UDOT central traffic control software, and 3) a variety of traffic conditions along the corridor.  
44 UTA proposed several bus routes in the Salt Lake City area which regularly experienced  
45 performance delays, and UDOT used the above criteria to select Redwood Road from these routes.

1 Redwood Road is a state-owned, north-south arterial just west of downtown Salt Lake City, Utah.  
2 The portion of Redwood Road selected for installation of connected vehicle technology is about 11  
3 miles long with 30 signalized intersections, extending from 400 South to 8040 South. Evaluation  
4 of transit schedule performance in this study is focused on only 6 miles of the corridor, shown in  
5 Figure 1(a). The corridor traverses industrial areas, commercial districts, residential  
6 neighborhoods, and passes a large community college and a high school. Redwood Road ranges  
7 from five to seven lanes, including a two-way left turn lane for most of the corridor. Average  
8 annual daily traffic (AADT) ranges from 18,000 at the north end, which is less densely populated,  
9 to 40,000 at the south end, with a peak of 60,000 at the I-215 interchange. Trucks make up 24% of  
10 that traffic.

11 Traffic signals along Redwood Road are operated using two brands of signal controllers:  
12 Econolite Cobalt and Intelight MaxTime. These controllers are connected to a fiber optic network  
13 and are controlled by the Intelight MaxView central signal software at the UDOT Traffic  
14 Operations Center. In addition, each controller provides high-resolution signal data to the UDOT  
15 ATSPM system, which facilitates the analysis and management of signal operations (6).

16 UTA Route 217 travels along Redwood Road through the full extent of this project.  
17 During most of the day, buses run on 15-min headways. During early morning and late evening  
18 hours, headways are 30 min. After about 9 p.m., headways increase to 60 min. At the time this  
19 project was initiated, UTA reported that the schedule reliability of Route 217 was about 86%,  
20 meaning that buses arrived at their designated time points less than 5 min late 86% of the time.  
21 Overall, UTA indicated that their bus system performed at a schedule reliability of about 94% at  
22 the time this project was initiated. Using TSP to improve the reliability of Route 217 was a key  
23 metric for this project.  
24



a) Map of corridor b) Green time for main street phases with and without TSP

**FIGURE 1 Redwood Road study corridor and signal controller programming for TSP**

1  
2  
3  
4

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31  
32  
33  
34  
35  
36  
37  
38  
39  
40  
41  
42  
43  
44  
45

## **Connected Vehicle Communications Systems**

UDOT acquired and installed DSRC road-side units (RSUs) at 25 of the 30 signalized intersections along Redwood Road. The five intersections not included in the DSRC deployment were two freeway interchanges, a cross-street with reversible lanes, a continuous-flow intersection, and a light-rail train crossing. The team determined that it was too complicated to intervene in the operation of these intersections with the TSP system.

In the early stages of the project, DSRC hardware was acquired from four different vendors so that the project could test and demonstrate interoperability of both hardware and software applications. The vendors included Savari, Arada (acquired by Lear in 2015), Cohda, and Lear. RSUs from all four vendors were installed along the Redwood Road corridor. Hardware compatibility turned out to be elusive due to the variations in the firmware systems and how standardized messages are handled by each vendor. None of the vendors managed the “signal request message” (SRM) and “signal status message” (SSM) (both of which are discussed in subsequent sections of this paper) in the same way, which required the software developers to find workarounds in the software. Each vendor handled message headers differently, in ways that were incompatible with other equipment. As described below, the application software does not operate on the RSU, it resides on a single-board Linux computer. Each brand of DSRC unit passes critical pieces of information off to the computer in different ways, and in some cases, will not pass certain data elements to the computer. These challenges, coupled with inadequate vendor support in some instances and a need to move the project forward in a timely manner, drove the decision to focus on one brand of DSRC unit. At the time of this study, the TSP system was only operational on this corridor at intersections where the Lear DSRC units were installed, generally south of 3500 South (7). Because of this constraint, this evaluation of the effectiveness of the TSP system on transit schedule reliability is confined to that portion of the corridor.

Similar to the roadside DSRC installations, all four brands of DSRC on-board units (OBUs) were tested on the transit vehicles. The OBUs are mounted in the bus communications cabinet, where they are powered and connected to the UTA communication system. In the operational TSP system, due to the same challenges described above for the RSUs, Lear OBUs were the only brand deployed on the buses during this study.

In addition to DSRC radios, small, single-board Linux computers were installed to process messages and run the TSP application software. BeagleBone Black industrial-grade Linux boards, with 1GHz CPU with 4GB of flash memory, were selected because of their processing capability and performance in harsh working environments. The board was placed in a protective case for installation. These boards were installed in each signal cabinet and bus where DSRC radios were installed.

## **Application Software**

The TSP application software used on the Redwood Road project was based on the Multi-Modal Intelligent Traffic Signal System (MMITSS) application developed for the Connected Vehicle Pooled Fund Study by the University of Arizona, in conjunction with the University of California PATH Program (8). The MMITSS application utilizes V2I communication to consider and balance signal priority requests from vehicles approaching an intersection. Proof-of-concept versions of MMITSS have been deployed in Anthem, Arizona and Palo Alto, California. The use of MMITSS in the Utah deployment was focused on providing signal priority for individual transit buses which

1 are behind schedule and met a minimum occupancy criteria, with the goal of helping those buses  
2 get back on schedule. A number of software modifications were made to the Arizona version of  
3 MMITSS to enable the “behind schedule” and “minimum occupancy” criteria, adapt it for  
4 operation with UDOT’s coordinated traffic signal system, and update it to meet more recent  
5 message standards. The modified version used on Redwood Road is referred to as MMITSS-Utah.

6 Other, more traditional, hardware and software approaches are available to provide transit  
7 signal priority, but the capability to use schedule and occupancy criteria were not common features  
8 in commercial systems at the time this project was initiated. Features were created in the  
9 MMITSS-Utah software to provide these capabilities. In addition, the DSRC-based  
10 MMITSS-Utah system created data streams which were useful in the analysis of TSP  
11 effectiveness.

### 12 *Vehicle to Infrastructure Communication*

13 Signal priority is facilitated in the MMITSS-Utah system by a series of messages passed between  
14 the traffic signal and the bus over the DSRC radios. These messages are defined by the Society of  
15 Automotive Engineers (SAE) in their J2735-2016 standard (9). The RSU broadcasts a “signal  
16 phase and timing” (SPaT) message that describes the current status of the signal light phases for  
17 each intersection movement, including whether priority requests have been made, and a map data  
18 message (MAP), which defines the geometry and configuration of the intersection, including the  
19 function of each lane (through or turning) and related features, such as crosswalks. In addition, the  
20 RSU broadcasts an SSM to report the status of active priority requests.

21 The OBU broadcasts a “basic safety message” (BSM). The intent of the BSM is to  
22 describe many aspects of a vehicle’s location, movement and activities, including things such as  
23 braking status and steering wheel turn angle. In this application, only portions of the BSM are sent,  
24 including the vehicle location (determined by the GPS on the OBU), speed and direction. The  
25 OBU also broadcasts an SRM to request signal priority, when the MMITSS-Utah application  
26 determines that a request is warranted, or to cancel that request when it is no longer needed.

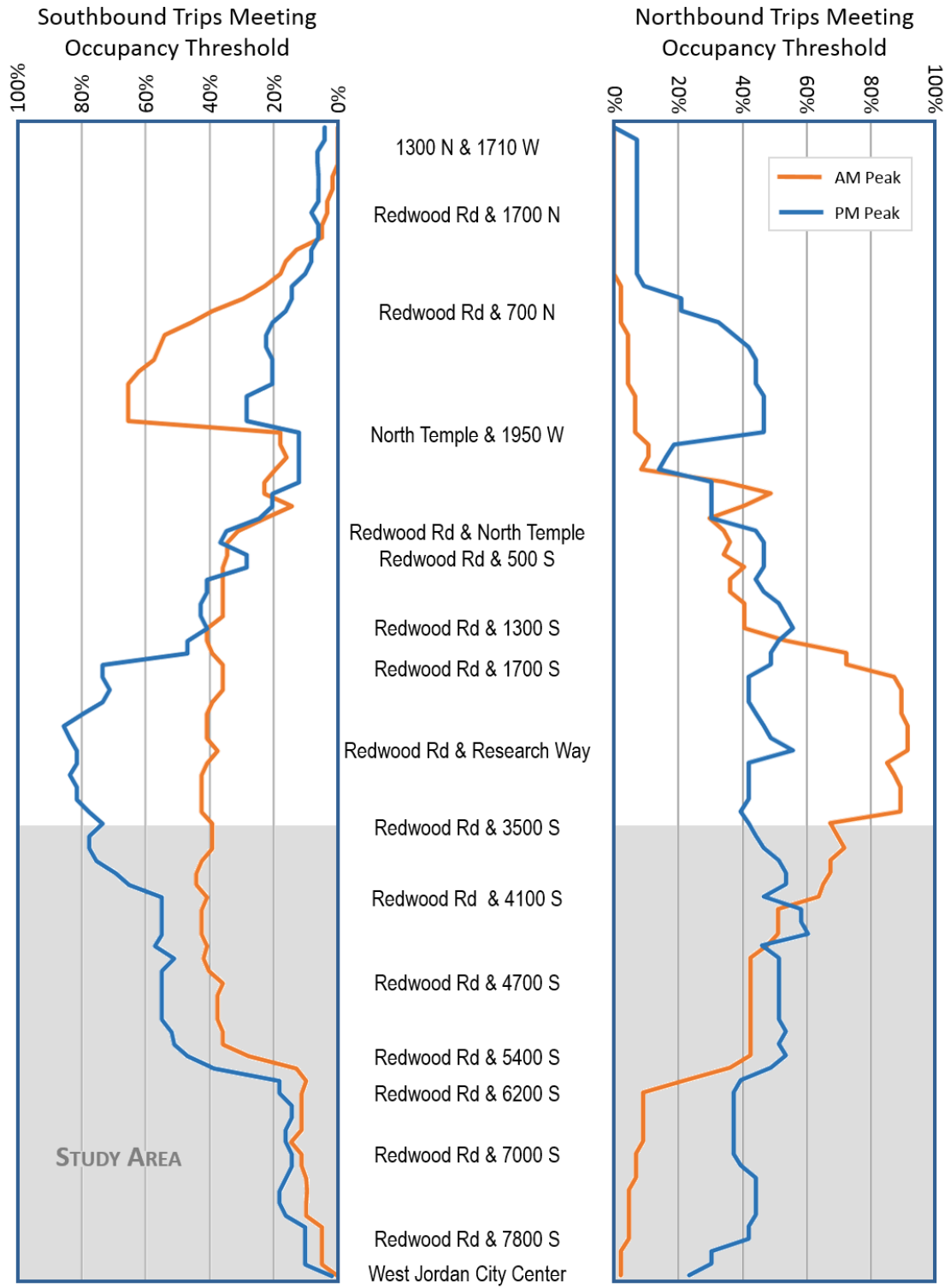
27 BSM and SPaT messages are sent by the DSRC every one-tenth of a second. MAP, SRM  
28 and SSM messages are sent once per second.

### 29 *Operation of the Application Software*

30 In the MMITSS-Utah application, buses are allowed to request signal priority when they are  
31 behind their published schedule by at least 5 min and have an occupancy of at least 20%. The “five  
32 minute” schedule criteria is standard operating procedure in the UTA system. The “twenty  
33 percent” occupancy criteria, which corresponds to nine or more riders in the bus, was a selection  
34 made by the UDOT project team as a conservative approach to restrict the frequency of TSP  
35 service. Since it was unknown how granting TSP would impact other vehicles, UDOT decided to  
36 use this criteria to minimize the number of TSP calls. Some members of the project team disagreed  
37 with this choice because it ignores the fact that the interests of downstream riders should also be  
38 considered. Both of these criteria can be changed in the system, so an evaluation of broader traffic  
39 impacts can inform future operation. Figure 2 shows the percent of trips satisfying the occupancy  
40 criterion in the AM and PM peaks through the entire transit route. The grey area indicates the study  
41 corridor.

42  
43  
44

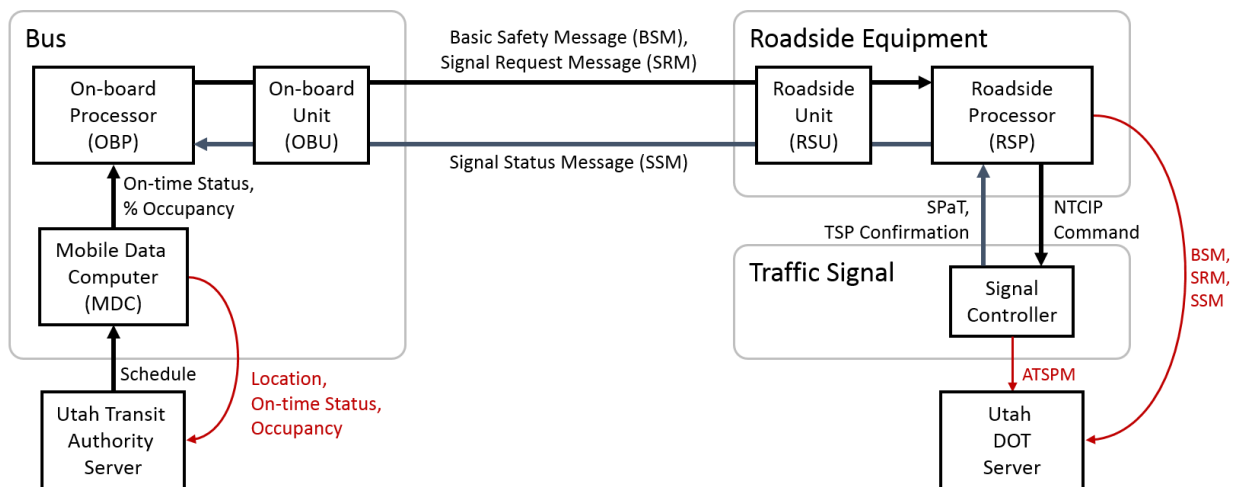




1  
2  
3  
4

**FIGURE 2 Percent of AM and PM trips meeting occupancy threshold**

1 Buses are connected via cellular communication with the UTA operations software,  
 2 Service Interface for Real-time Information (SIRI), and are tracked with GPS systems. As the bus  
 3 passes designated “timepoints” along its planned route, usually major bus stops, the SIRI system  
 4 determines if the bus is more than 5 min later than its published schedule, and, if it is, designates  
 5 the bus as “late”. Optical sensors in the doorways of the bus keep track of occupancy. The on-board  
 6 MMITSS-Utah software connects to the on-board SIRI interface and queries whether the bus is  
 7 “late” and meets the occupancy requirement of 20%. As the bus enters a geo-fenced limit around a  
 8 signalized intersection, usually defined as 20 s ahead of the stop bar, or about 1000 ft, information  
 9 in the MAP and BSM messages is used to determine which lane the bus is in and how far it is from  
 10 the stop bar. If the “late” and occupancy criteria are met, the OBU then requests signal priority by  
 11 sending an SRM message to the RSU. The Linux processor passes that message to the signal  
 12 controller, and the controller logic determines whether the request can be served. The RSU sends a  
 13 SSM back to the OBU indicating that the priority request is active. The controller does not report  
 14 whether the request was served, so the MMITSS-Utah system does not know the result of its  
 15 request. Once the bus passes through the intersection, the request is cancelled through another  
 16 SRM message. The sequence of operation is shown in Figure 3.  
 17



18  
19

20 **FIGURE 3 MMITSS-Utah operation diagram**

21

22 The MMITSS-Utah system operates transparently to the bus driver. Messages are sent  
 23 automatically, without any action by the driver, and no indication is given to the driver that the  
 24 system is operating or that signal priority requests are requested or served. This was done because  
 25 driver intervention is not needed and to avoid distracting the driver.

26 The data generated by this system is transmitted from the RSU over the UDOT fiber  
 27 network and archived on servers in the UDOT Traffic Operations Center (TOC). This allows the  
 28 data to be analyzed to identify operational problems in the MMITSS-Utah system (malfunctioning  
 29 hardware, data errors, etc.) and to assess the performance of the system in meeting the schedule  
 30 reliability goal.

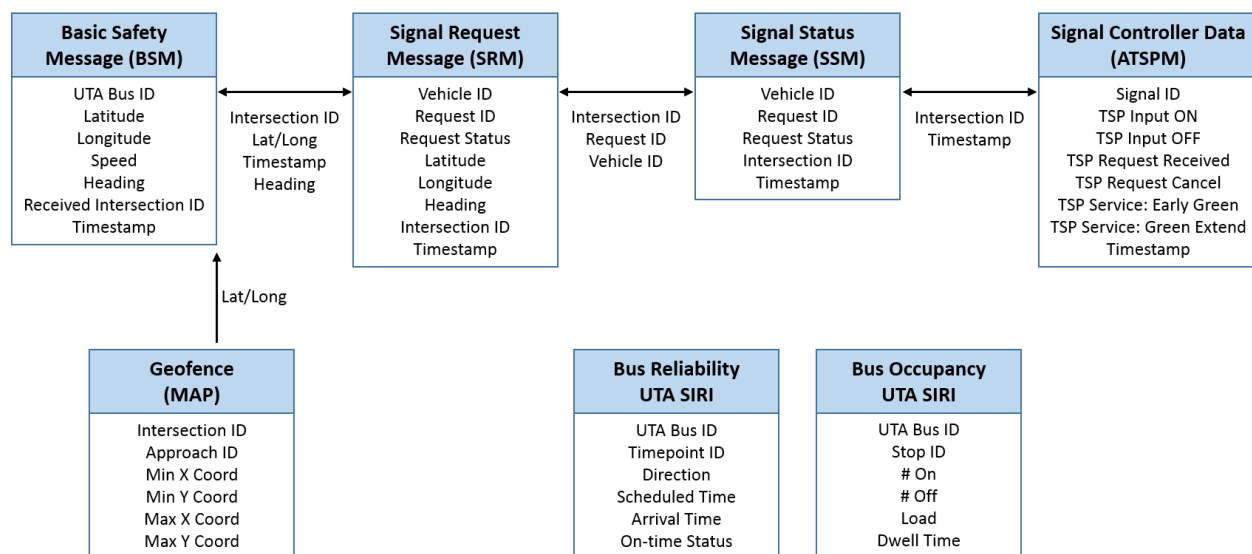
31 The first test deployments of the MMITSS-Utah system occurred on Redwood Road in  
 32 2016, and demonstrations were held for several groups in late 2016 and early 2017. The system  
 33 was put in operational mode in November 2017 at the intersections south of 3500 South and in four

1 UTA buses. System evaluation began with a data set covering a six-week period in February and  
 2 March 2018. Using lessons learned from that analysis, a more complete data set was obtained for a  
 3 four month period from April to July 2018. The analysis described in this paper is based on that  
 4 longer data set.

## 7 MEASURING PERFORMANCE OF THE SYSTEM

### 8 Data Types and Sources

9 As stated earlier, the proposed goal of this TSP system was to improve the schedule reliability of  
 10 UTA Route 217 from about 86% to 94%. Assessing the reliability required the use of various data  
 11 sets from three distinct sources. The availability of these data sets, and their use in evaluating the  
 12 effectiveness of a TSP system, is a unique feature of this project. These various data points are  
 13 shown on Figure 4.



15  
16 **FIGURE 4 MMITSS-Utah database diagram**

### 18 DSRC Data

19 Key performance evaluation data from the DSRC system is included in four of the messages sent  
 20 between the RSU and the OBU. The BSM message includes the UTA Bus ID, location, direction  
 21 and speed of the bus, and the timestamp of each message sent. The MAP file defines the  
 22 “geofence” around a particular intersection, and includes the intersection ID and a series of  
 23 coordinates defining the extents of each lane, or approach. When a signal priority request is made,  
 24 the SRM message includes a random vehicle ID, the location of the vehicle at the time of the  
 25 request, an ID of the intersection with which it is communicating, and a timestamp of the message.  
 26 The SSM message confirms the vehicle ID making the request, the status of the request, and a  
 27 timestamp of the message.

### 29 UTA SIRI Data

30 Two key data sets are obtained from the UTA system. The reliability database includes a record  
 31 each time a given bus reaches a designated timepoint. At that timepoint, the system records the bus

1 ID, the timepoint ID, the travel direction, the bus's scheduled and actual arrival time at that  
2 timepoint, and the resulting on-time status. A separate database records the number of passengers  
3 that embark or disembark at each bus stop, the net number of people on the bus (the load), and the  
4 amount of time the bus dwells at that bus stop. The occupancy value is reset to zero at the  
5 beginning of each trip. These databases are stored on the bus and downloaded to the UTA server  
6 when the bus returns to the UTA operations and maintenance facility.

### 7 8 *ATSPM Data*

9 The ATSPM data generated by the signal controller every one-tenth of a second includes the signal  
10 ID number and timestamps for TSP request activations and cancellations, TSP by early green or  
11 green extension services, and start time of signal phase intervals (10).

### 12 13 **Challenges with Data Correlation**

14 While it seems straightforward to correlate these various data points from each of the three  
15 sources, matching data points proved to be complicated and cumbersome. There is not a common  
16 key between the three data sets or even all of the DSRC databases. To eliminate TSP requests from  
17 test vehicles or other anomalies, the bus ID, location, direction, and timestamp of the  
18 DSRC-enabled bus events generated from the BSM dataset were used to restrict data in the other  
19 DSRC and ATSPM databases. These data were manually compared to the UTA SIRI data and bus  
20 schedules to validate and verify the process.

21 The BSM data is broadcast very frequently (every one-tenth of a second) over DSRC. The  
22 nominal range of the signal is about 1000 feet, but the signal can often be received at much greater  
23 distances. In many instances, the BSM message was being received at multiple signals  
24 simultaneously even though the bus was approaching only one of the signals. Further, the frequent  
25 broadcast of the message resulted in multiple records for a single bus or request event. These  
26 issues were resolved by using a proximity filter based on the MAP of the intersection. Reduced  
27 databases were created by eliminating all records for each RSU outside of the extents of the  
28 geofence defined by the MAP file. The limit, time, and direction filters were then used to  
29 determine the first and last records for each bus event to determine the duration of the bus at each  
30 signal. These filtering exercises removed the noise and redundant data, and created an event used  
31 to correlate all the datasets.

## 32 33 **RESULTS**

### 34 **TSP Requested and Served Analysis**

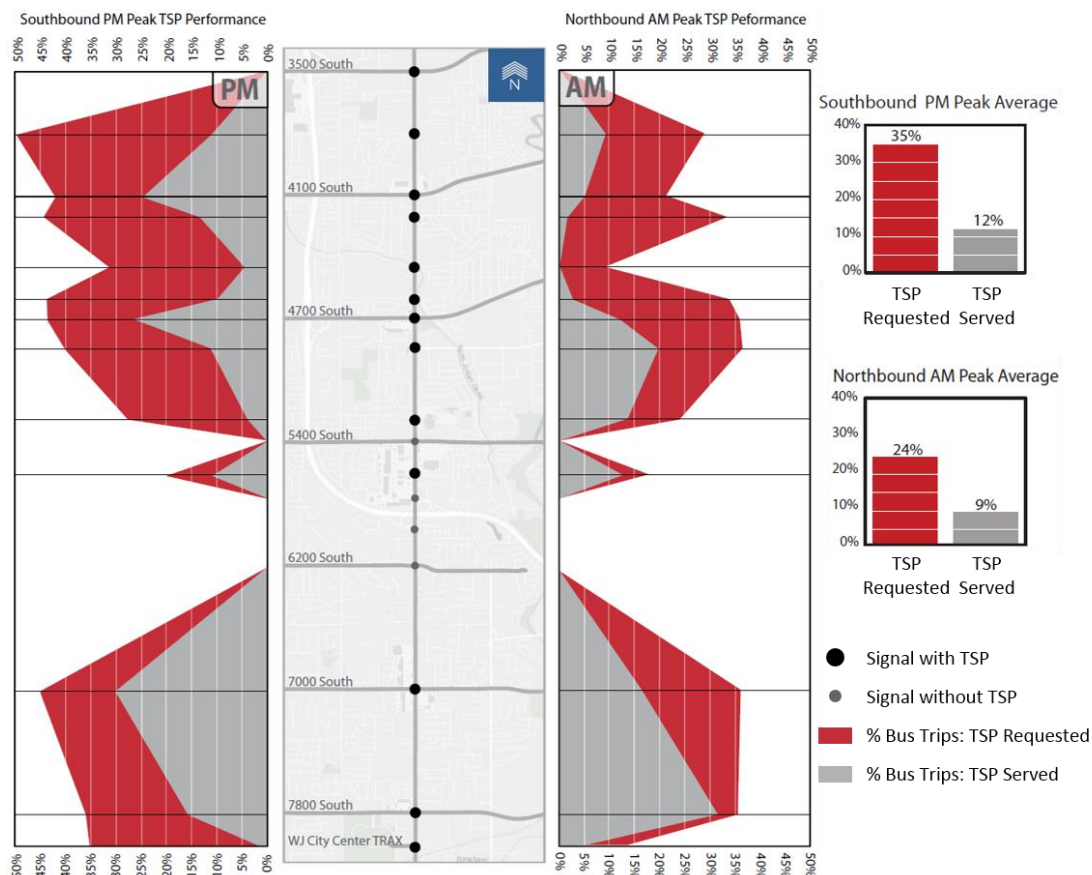
35 A major step in understanding how the TSP system is operating is determining how often TSP is  
36 being served. Too many TSP services can have a detrimental impact on other road users. Too few  
37 TSP services might limit potential benefit to the transit system. In this analysis, the SRM database  
38 was used with the ATSPM database to trace TSP requests through the system.

39 To determine how often the bus requested TSP as it traveled the network, the BSM  
40 database was compared to the SRM database. The BSM database includes multiple records for  
41 each time the bus travels through a DSRC-equipped signal. These data were grouped to create a  
42 single record, or bus event, for each bus at each signal per bus trip. These records were aggregated  
43 to determine the total number of bus trips at each signal. SRM data was generated at each signal  
44 only when the bus is within the extents of the MAP file and when the bus is considered late. This  
45 data provides the number of TSP requests. Figure 5 shows the percentage of bus events at each

1 signal where TSP was requested and served, with the southbound PM peak on the left side and the  
2 northbound AM peak on the right side. The height of the curve in Figure 5 represents the total TSP  
3 requests.

4 The ATSPM data from the traffic signal controllers were used to determine how often TSP  
5 requests were served. The signal controller logs events when the TSP request is received and when  
6 extra time is provided to TSP-enabled phases. The events when extra time was provided were used  
7 to define when TSP was served. These events were matched to the bus events with the same time  
8 frame and direction. The percent of bus events with a TSP service is represented by gray areas in  
9 Figure 5. The red areas in Figure 5 represent the percent of requests that were not served.

10 One of the major reasons a TSP request will not be served is that the bus passes through  
11 the intersection without stopping during the green interval, causing the request to be cancelled  
12 before it is served. A low rate of TSP service often occurs at intersections with low-volume side  
13 streets, which tend to have more green time for the main street (see Figure 1(b)). For example, TSP  
14 is requested for about 35% of bus trips northbound in the AM Peak at both 4700 South and 4445  
15 South. TSP is served for 33% of these requests at 4700 South where only 8% of the requests are  
16 served at 4445 South. As shown in Figure 1, the major street signal phase is allocated 33% of the  
17 green time at 4700 South, while the major street at 4445 South is programmed with 45% of the  
18 green time in the cycle length. The side street phases at 4445 South are often skipped and the signal  
19 will frequently rest in green for the main (north and south) movements for two or three cycles.  
20 Therefore, the bus has a greater chance of arriving on green at 4445 South than at 4700 South,  
21 which is reflected in the frequency of TSP service relative to requests.  
22



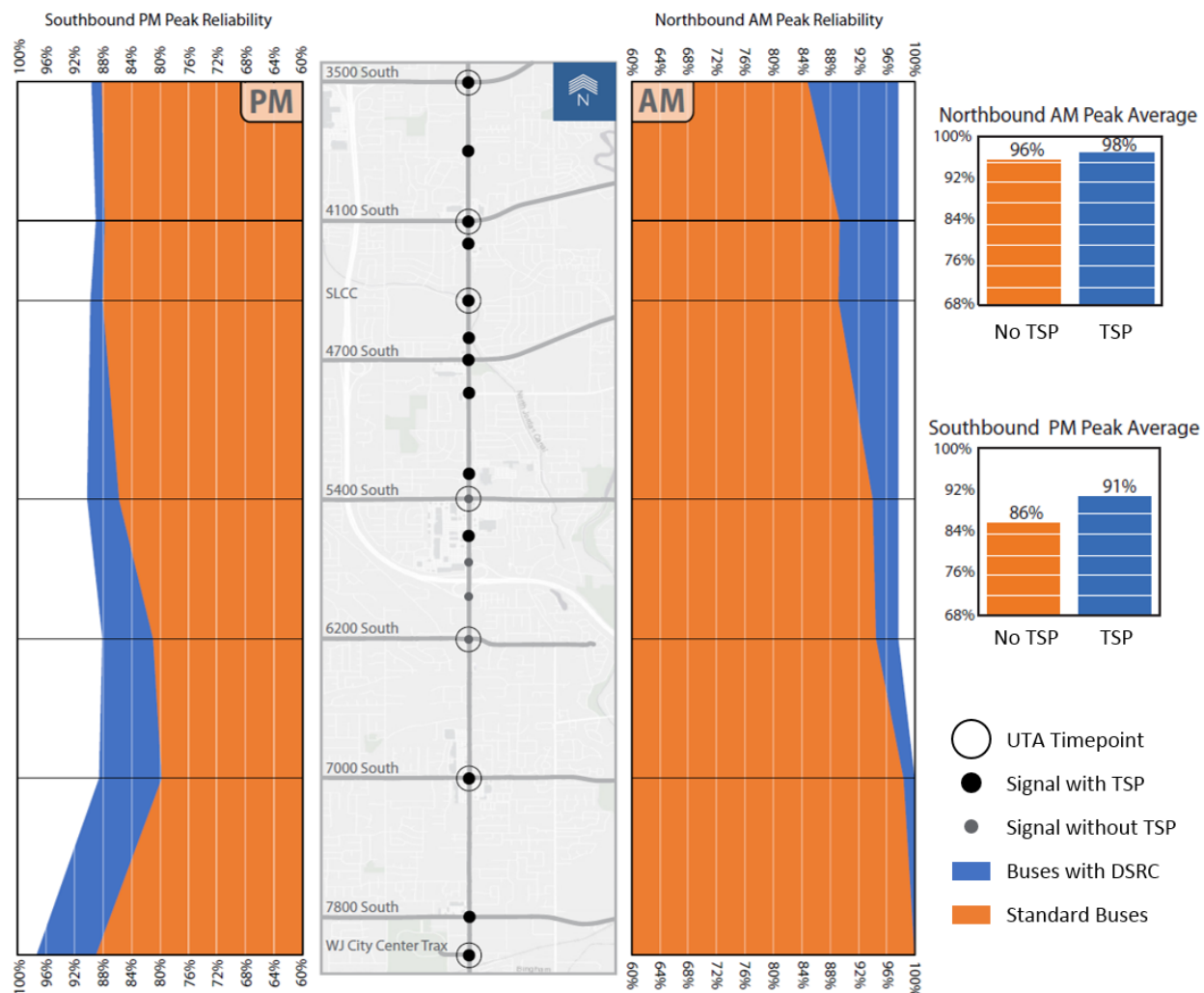
1  
2 **FIGURE 5 TSP requested and served analysis for peak period and direction**

3  
4 **Bus Reliability Analysis**

5 The most important metric evaluated is whether the TSP system actually improved the reliability  
6 of the bus system. This evaluation was completed solely from the data in UTA's reliability  
7 database. UTA's method for calculating reliability counts all on-time arrivals for each timepoint  
8 and divides them by the total arrivals for that timepoint. A bus is considered "on time" when it is  
9 less than five min behind its scheduled arrival time.

10 The analysis compared the average reliability of equipped and non-equipped buses on the  
11 corridor during the four-month study period. The available sample size was 85 equipped bus trips  
12 for northbound buses in the AM peak and 829 non-equipped buses. In the PM peak, southbound  
13 direction, there were 170 equipped bus trips and 1081 non-equipped bus trips.

14 As shown in Figure 6, northbound buses begin their route from a transit center located at  
15 the southernmost end of the study corridor (about 8040 South). The bus inherently begins its travel  
16 on time (high reliability). Northbound DSRC-equipped buses traveling between 6 and 9 a.m. on  
17 weekdays reached the timepoint at 3500 South less than five min late 98% of the time. Buses  
18 without DSRC arrive at this timepoint on time only 85% of the trips. As the buses continue north,  
19 beyond the end of the graph in Figure 6, the DSRC-equipped buses maintained this advantage and  
20 arrived at the end of the route with an average reliability of 98%, compared with 96% reliability for  
21 non-equipped buses.



**FIGURE 6 Transit reliability results for peak period and direction**

Southbound buses also begin their route from an “on-time” starting point, but that starting point is 10 mi (about 40 min) north of the north end of the route included in the study (3500 South). On average, non-equipped, southbound buses arrive at 3500 South on time in the PM peak 88% of the time, as shown in Figure 6. Equipped buses arrive on time 90% of the time. There are a few signals with operating TSP north of the study area, which may have given equipped buses an advantage. The presence of TSP at 3500 South may also explain some of the difference as the timepoint for 3500 South is on the far side of the signal after the bus may have received priority.

Congestion for southbound traffic in the study area between 3 and 6 p.m. routinely occurs at 3500 South, 4100 South and 4700 South. Equipped buses experience an advantage through this section and arrive at West Jordan City Center on time 97% of trips while non-equipped bus trips are on time 89% of the time. The average reliability along the route is 91% for equipped buses and 86% for non-equipped buses.

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18

## 1 **CONCLUSION**

2 An analysis of the data from the buses on Redwood Road indicates that buses allowed to request  
3 signal priority when behind schedule have improved schedule adherence compared with those  
4 buses that do not have this capability. The extent of the improved performance varies by time of  
5 day and direction.

6 Buses traveling in both directions experienced improved reliability when they were given  
7 priority at the traffic signals. These improvements were made with only an average of 35% of the  
8 requests for TSP being served. The need for TSP service decreases as the available green time for  
9 the approaches increases allowing for the buses to pass through the intersection with normal  
10 operations.

11 Improved schedule adherence provides value to both the transit system rider and the  
12 operator. Although difficult to quantify and monetize, riders benefit from a system that  
13 consistently meets its published schedule and have an increased tendency to use such a system.  
14 Transit operators constantly seek to improve reliability as part of their effort to attract riders, and  
15 benefit from improvements yielded by TSP systems and other methods.

16 Analysis of performance along this corridor is continuing. The next phase of the  
17 evaluation will include studying the impact of granting TSP on other traffic on the corridor.  
18 Specifically, the three data sets will be used to study the impact on green time of TSP phases during  
19 the TSP call cycle, and evaluate the impact on split failures for non-TSP phases during the TSP call  
20 cycle relative to their performance just before the TSP call. In addition, a study is underway to  
21 investigate the impact of changing the criteria for lateness to intervals shorter than five min.

22 Traffic signal engineers need to find a balance between the frequency of TSP service to  
23 benefit transit operations and the potential negative impact on other vehicles. This decision  
24 process is influenced by local policies and priorities, and informed by good data. The tools  
25 developed in this, and subsequent, analysis can be used to optimize TSP settings to balance the  
26 benefit to transit reliability against the impacts to the rest of the transportation network.

27 The MMITSS-Utah TSP system described here is currently being installed on another  
28 corridor. A new bus rapid transit (BRT) system being constructed in the cities of Provo and Orem,  
29 Utah, will include this system. The BRT will have exclusive, center-running lanes in a large  
30 portion of its corridor and will have 6-min headways in peak periods. The signal system will be  
31 closely monitored to insure that crucial headways are maintained while signal operations are not  
32 impaired for the remaining traffic flow.  
33



**REFERENCES**

1. Wright, J., C.J. Hill, J.K. Garrett, R. Rajbhandari, *National Connected Vehicle Field Infrastructure Footprint Analysis: Deployment Scenarios*. American Association of State Highway and Transportation Officials, Washington, D.C., 2013, p.1.
2. Hill, C.J. and J.K. Garrett. *AASHTO Connected Vehicle Infrastructure Deployment Analysis Report No. FHWA-JPO-11-090*, FHWA ITS Joint Program Office, U.S. Department of Transportation, Washington, D.C., 2011, p.29.
3. Smith, H.R., B. Hemily, and M. Ivanovic. *Transit Signal Priority (TSP): A Planning and Implementation Handbook*. Transportation Research Board Washington, D.C., 2005.
4. TCRP Report 165: Transit Capacity and Quality of Service Manual, 3rd ed. Transportation Research Board, Washington, D.C., 2013.
5. Hu, Jia, B. Park, and A. Parkany. Transit Signal Priority with Connected Vehicle Technology. *Transportation Research Record: Journal of the Transportation Research Board*, 2014. 2418: 20-29.
6. Bullock, D.M., R. Clayton, J. Mackey, S. Misgen, A. Stevens, J.R. Sturdevant, and M. Taylor. Automated Traffic Signal Performance Measures. *ITE Journal*, 2014. 84(3):33-39., 2014
7. Leonard, B.D. V2I Deployment: The Utah MMITSS Project. Presented at ITS World Congress, Paper ID AM-TP1104, Montreal, Canada, 2017.
8. *Multi-Modal Intelligent Traffic Signal System – Phase II: System Development, Deployment, and Field Test - Final Report*. University of Arizona, Tucson, Arizona, 2016.
9. *Dedicated Short Range Communications (DSRC) Message Set Dictionary (J2735\_201603)*. Society of Automotive Engineers, Warrendale, Pennsylvania, 2016.
10. Sturdevant, J. R., T. Overman, E. Raamot, R. Deer, D. Miller, D. M. Bullock, C. M. Day, T. M. Brennan, H. Li, A. Hainen, and S. M. Remias. Indiana Traffic Signal Hi Resolution Data Logger Enumerations. Indiana Department of Transportation and Purdue University, West Lafayette, Indiana, 2012.  
<http://dx.doi.org/10.4231/K4RN35SH>

The Standing Committee on Intelligent Transportation Systems (AHB15) peer-reviewed this paper (19–03456).